SAN DIEGUITO RIVER PARK
JOINT POWERS AUTHORITY
9:30 a.m. – 12:00 p.m.
Friday, December 13, 2013
County Administration Center
1600 Pacific Highway, Room 302/303
San Diego

Speaker slips will be available. Please fill out a slip and give it to the Chair prior to the meeting if you wish to speak to an item on the agenda. The Board may take action on any item listed on the Consent or Action agenda.

Introductions and Announcements

Approval of the Minutes of November 01, 2013

Executive Directors Report

Public Comment

This portion of the agenda provides an opportunity for members of the public to address the Board on items of interest within the jurisdiction of the Board and not appearing on today's agenda. Comments relating to items on today's agenda are to be taken at the time the item is heard. Pursuant to the Brown Act, no action shall be taken by the Board on public comment items.

CONSENT

1. Amend FY 13/14 Budget to Appropriate $155,000 in Neighborhood Reinvestment Program grant funds

ACTION

2. Appoint Nominating Committee for Board Officers

3. Award Contract for Construction of Lagoon Open Air Classroom, Phase 2B (Steel Shade Structure)

4. Report on I-5 Widening EIR Responses to JPA Comments
INFORMATION

5. Lagoon Viewpoint at Grand Avenue Bridge – Photo Display of Restoration and Interpretive Panels (presentation by Jacqueline Winterer)

6. Report on Coastal Commission decision re Ag District Coastal Development Permit application

7. Park Project Status (oral)
   a. Lighting on David Kreitzer Lake Hodges Bicycle/Pedestrian Bridge
   b. Sikes Adobe Creamery Restoration
   c. Pamo Valley Trail

8. Coordination Reports (oral)
   a. San Dieguito River Valley Conservancy
   b. Friends of the San Dieguito River Valley
   c. Volcan Mountain Preserve Foundation
   d. San Dieguito Lagoon Committee

9. Jurisdictional Status Reports
   An opportunity for the Board members to report on actions taken within their jurisdictions to further the park planning process, or on problems which have arisen.

10. Communications

THE NEXT REGULAR JPA MEETING WILL BE FEBRUARY 21, 2013.

If you have any questions, please call Dick Bobertz at (858) 674-2270.

****Due to the high cost of printing and mailing the JPA and CAC agendas, the JPA has converted to an email distribution of both agendas. Please advise the office at 858 674-2270 if you do not have an e-mail address and want other arrangements to be made. The agenda and minutes are available at no cost on the San Dieguito River Park web site at www.sdrp.org.
Agenda Item 1  
December 13, 2013

TO: JPA Board

FROM: Staff

SUBJECT: Amend FY 13/14 Budget

RECOMMENDATION:

Adopt the attached amendment to the FY 13/14 Project Budget

SITUATION

Staff recommends that your Board amend the current year project budget to appropriate grant funds that were received after the FY 13/14 budget was adopted. These grant funds were from the County of San Diego Neighborhood Reinvestment Act at the recommendation of Supervisor Dave Roberts.

- $150,000 for the Steel Shade Structure on the Lagoon Open Air Classroom
- $5,000 for repair and replacement of interpretive panels

The Open Air Classroom construction project was initially budgeted in the Project Fund, but due to a clerical error some transactions were made in the Trails Fund for this project. This action today will correct that error by transferring the remainder of the project to the Trails Fund.

Staff recommends that your Board adopt the attached FY 13/14 Trails Fund Budget Amendment appropriating the subject funds for the described purposes.

Respectfully Submitted,

Dick Bobertz  
Executive Director

Attachments:
1. Proposed Amended FY 13/14 Trail Budget
<table>
<thead>
<tr>
<th>Item #</th>
<th>Description</th>
<th>Adopted 5/17/13</th>
<th>Amended 9/20/13</th>
<th>Amended 12/13/13</th>
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<td>Transfer to Operating Fund for Admin. Costs</td>
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<td>2</td>
<td>CEQA projects $10,500, RP DDG $25,000</td>
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<td>3</td>
<td>SCE Trails Management $181,491 (staff time); $5,000 for prof srvcs</td>
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<td>Open Space/Trails Management - materials</td>
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<td>Open Space/Trails Management - work crews</td>
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<td>Open Space/Trails Management - operations</td>
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<td>Fire Breaks</td>
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<td>Tractor/Trailer Repair and/or maintenance</td>
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<td>Trails Management - materials</td>
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<td>Habitat Lands Management - materials</td>
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<td>Habitat Lands Management - consultants</td>
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<td>12</td>
<td>Architectural Services - consultants for Ranger building</td>
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<td>Projects</td>
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<td>14</td>
<td>Horsepark Trail Construction</td>
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<td>Heritage Trail Link Biomonitoring/Water</td>
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<td>Lagoon Mitigation Sites construction/biomonitoring/water (see Project Fund)</td>
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<td>18</td>
<td>River Parkway Del Dios Euc Restoration &amp; Rec Grant Project</td>
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<td>19</td>
<td>Exotic Species removal, monitoring, mapping</td>
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<td>Solar Automatic Gates - repair</td>
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<td>Staging Areas - regrade, repair</td>
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<td>Interpretive Panels - repair and replace</td>
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<td>Pamo Valley Trail Design/CEQA</td>
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<td>24</td>
<td>Trailside Classroom (at Lagoon) Design/CEQA</td>
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<td>25</td>
<td>Trail &quot;App&quot; Software Creation</td>
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<td>26</td>
<td>Open Air Classroom Construction</td>
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<td>Esco Restoration at Fenton North</td>
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<td>28</td>
<td>Trailhead Portapotties (2 ADA and 3 regular)</td>
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<td>Coastal Trail Expenses - other than staff (reimbursed)</td>
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<td>Tools, Equipment, Signage, Educational Materials</td>
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<td>REVENUES</td>
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<td>47535 Land Management Income:</td>
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<td>Caltrans Bernardo Mtn Endowment</td>
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<td>Bandy Cyn 90</td>
<td>16,587</td>
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<td>Maderas Westridge 8.9</td>
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<td>48117 Transfer from Project Fund for Open Air Classroom Construction</td>
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<td>175,000</td>
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<td>48117 Transfer from Reserve Fund for Architectural Services for Ranger Building</td>
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<td>47535 Trails Management Income (SCE)</td>
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<td>SDRVC for Pamo Valley Trail Design/CEQA</td>
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<td>55</td>
<td>SDRVC for Trailside Classroom (at Lagoon) Design/CEQA</td>
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<td>56</td>
<td>45414 SANDAG EMP grant for invasive species removal</td>
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<td>57</td>
<td>45414 SANDAG Transnet grant for West Bernardo Bike Path</td>
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<td>58</td>
<td>47535 Community Enhancement Program and NRP Grant</td>
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<td>155,000</td>
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<td>59</td>
<td>45414 State EEMP grant for Horsepark Trail</td>
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<td>60</td>
<td>45414 River Parkway Del Dios Euc Restoration &amp; Rec Grant</td>
<td>150,000</td>
<td>150,000</td>
<td>150,000</td>
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<td>61</td>
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<td>62</td>
<td></td>
<td>531,736</td>
<td>561,736</td>
<td>891,736</td>
</tr>
</tbody>
</table>
TO: JPA
FROM: Staff
SUBJECT: Nominating Committee for next year’s Chair and Vice-Chair & Committees

RECOMMENDATION:

Appoint Nominating Committee for next year’s Chair and Vice-Chair & Committees

SITUATION:

A. Summary and Recommendation

In accordance with JPA Board Rule #1, Election of JPA Board Officers, a nominating committee is to be appointed by the Chair each calendar year. The nominating committee is to present to the Board of Directors for their consideration at their next meeting, a proposed slate which includes nominations for the two officers (Chair and Vice-Chair) and membership on the Board’s Ad Hoc Committees. It is customary for the Chair to announce the appointment of a committee of three JPA Board members to serve on the Nominating Committee. The Committee would confer before your next meeting to prepare a slate of officers and committee members for the Board’s review and approval. New officers will assume office at your first meeting in 2014.

B. Citizens Advisory Committee Recommendation – This item has not been reviewed by the CAC.

C. Issues – No issues have been identified.

ALTERNATE ACTIONS

1. Approve the Nominating Committee selected by the Chair.
2. Do not approve the Nominating Committee selected by the Chair and elect other members instead.

Respectfully submitted,

Dick Bobertz
Executive Director

Attachments:
1) JPA Board Rule #1, Election of JPA Board Officers
2) Ad Hoc Committee Roster 2013
POLICY NO. P95 - 1
ADOPTION DATE: 3/17/95
POLICY OF THE BOARD OF DIRECTORS OF THE SAN DIEGUITO RIVER
VALLEY REGIONAL OPEN SPACE PARK
JOINT POWERS AUTHORITY
ELECTION OF JPA BOARD OFFICERS

PURPOSE

The San Dieguito River Park Joint Powers Authority (JPA) was formed to create, preserve
and enhance the San Dieguito River Valley Regional Open Space Park (Park). The Joint
Powers Agreement provides for the Board to select its officers from among the members.
The purpose of this policy is to provide direction on the selection of officers.

POLICY

The success of the JPA in fulfilling its functions as authorized by its member agencies
and in carrying out its programs to serve the people of San Diego County is in the hands
of its Boardmembers and most importantly its officers. Therefore, it is the policy of this
Board to select officers who are enthusiastically supportive, willing and able to promote
the San Dieguito River Park and its goals and objectives, and to implement the will of the
Board.

OFFICERS/TERMS

The Joint Powers Authority officers shall consist of a Chair and a Vice-Chair who will serve
one year terms. In January of each year, customarily the Vice-Chair from the previous year
will assume the Chair’s office. At any time during the year should the Chair resign or be
unable to serve in the function of Chair, the Vice-Chair will assume the Chairmanship. An
effort shall be made to rotate the Chair and Vice-Chair positions among the various
jurisdictions.

NOMINATING COMMITTEE

A nominating committee will be appointed by the Chair in October of each calendar year.
The nominating committee shall present to the Board of Directors for their consideration
at the next JPA meeting a proposed slate which includes nominations for the two officers
and membership on the Land Use Committee, Acquisition and Financing Strategies
Committee and the Budget/Administration/Policy Committee. These committees will
meet as needed to accomplish the business of the JPA. The Board may accept the
recommendations of the nominating committee or amend them by a majority vote.

REMOVAL FROM OFFICE

An officer of the San Dieguito River Park JPA may be removed by a majority vote of the
Board of Directors.
JPA AD HOC COMMITTEES, 2013

Land Use Committee
Don Mosier
Dave Roberts
Jim Cunningham
Olga Diaz

1st Alternate: Lesa Heebner
2nd Alternate:

Duties: 1) Review CAC and staff recommendations on pending projects, when warranted. Make project recommendations to JPA Board.
2) Consider planning and environmental issues that relate to the San Dieguito River Park.

Acquisition and Financing Strategies Committee
Lesa Heebner
Dave Roberts
Tom Golich
Jim Cunningham
1st Alternate: Don Mosier
2nd Alternate: Dianne Jacob

Duties: 1) Review staff recommendations and advise staff on property negotiation. Make acquisition recommendations to JPA Board.
2). Serve as “Investment Committee”. Responsibilities as Investment Committee include review of internal and external endowment funds, preparation of annual analysis and report to the Board, and rebalancing of assets in internal fund as appropriate.

Budget/Administration/Policy Committee
Sherri Lightner
Olga Diaz
Don Mosier
Lesa Heebner
1st Alternate: Jim Cunningham
2nd Alternate: Mark Kersey

Duties: 1) Review draft budget and work program and present recommendations to JPA Board
2) Executive Director Performance Review
3) Make recommendations regarding standing or ad hoc committees and membership
4) Review and set JPA policies and by-laws

Wetlands Advisory Committee
Dave Roberts
Don Mosier
Lesa Heebner
Tom Golich
Jacqueline Winterer, Public Member
Duties: Review and recommend policies and plans relating to the restoration of the San Dieguito Lagoon
Agenda Item 3  
December 13, 2013

TO:                 JPA Board

FROM:  Staff

SUBJECT:  Award Contract for Phase 2B Steel Shade Structure, Construction of Lagoon Trailside Open Air Classroom

RECOMMENDATION:  
Award contract to the lowest responsible bidder.

SITUATION:

A.  Summary and Recommendation

At your Board’s October meeting, staff announced the bids that had been received for construction of the Open Air Classroom, and reported that existing funding was only sufficient to award a contract for the seating and platform area, but not sufficient to award a contract for construction of the steel shade structure. It was estimated that the funding gap was approximately $150,000. Supervisor Roberts announced that he would recommend that the Board of Supervisors award that amount to the JPA in order to complete this legacy project, and in fact, as reported in Item 1 of this agenda, the Board of Supervisors has already approved that grant to the JPA.

On November 18th, a Notice to Bidders was distributed to a list of known contractors, to the EbidBoard and to the San Diego Daily Transcript. A pre-bid meeting was held on November 25th. The deadline for the bids to be received at the JPA office was Thursday December 5th at Noon. The bid was constructed so that the bidders would submit a bid for the cor-ten steel frame structure, which would be the baseline bid, with a separate item for fabrication and installation of the stainless steel shade panels, called the “Additive Alternative”. The bid package stipulated that the “low” bid would be based on the baseline, not the total of the two items. Five bids were received. The results are shown below:

<table>
<thead>
<tr>
<th>Bidder</th>
<th>Baseline</th>
<th>Additive</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Rossin Steel</td>
<td>$125,000.00</td>
<td>$110,000.00</td>
<td>$235,000.00</td>
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<tr>
<td>CA Construction</td>
<td>$243,000.00</td>
<td>$130,000.00</td>
<td>$373,000.00</td>
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<tr>
<td>Alvand Construction</td>
<td>$143,000.00</td>
<td>$50,000.00</td>
<td>$193,000.00</td>
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<tr>
<td>ICS, Inc.</td>
<td>$110,000.00</td>
<td>$38,400.00</td>
<td>$148,400.00</td>
</tr>
<tr>
<td>Palm Engineering Corp.</td>
<td>$159,000.00</td>
<td>$138,000.00</td>
<td>$297,000.00</td>
</tr>
</tbody>
</table>
As can be seen, ICS, Inc. is the apparent low bidder, with Rossin Steel the 2nd lowest and Alvand Construction the 3rd lowest.

JPA staff recommends that your Board award the contract to the lowest responsible bidder, ICS, Inc., for the total bid of $148,400. Staff also recommends that your Board authorize staff to award the contract to the second lowest responsible bidder, in the event that a contract is not successfully executed with the lowest responsible bidder.

CAC RECOMMENDATION:

The CAC did not take an action on this particular item, but has been provided with regular status reports on the project.

FINANCIAL IMPACT:

None. The project construction is funded by grants from the County of San Diego Neighborhood Reinvestment Program at the recommendation of Supervisor Dave Roberts.

ALTERNATIVES

1. Award contract to lowest responsible bidder
2. Do not award contract to lowest responsible bidder and give staff other direction.

Respectfully Submitted,

Susan Carter
Deputy Director
TO: JPA Board

FROM: Staff

SUBJECT: Interstate 5 North Coast Corridor Project Final EIR/EIS and Public Works Plan

RECOMMENDATION:

Communicate remaining issues to SANDAG and Caltrans regarding implementation of community enhancement and design measures.

SITUATION:

The Final EIR/EIS for the I-5 North Coast Corridor was recently released by Caltrans. The JPA submitted two comment letters on the draft and supplemental EIR/EIS and responses to those comments are included in the Final EIR/EIS. The November 2013 “Final Draft” Public Works Plan (PWP) for the LOSSAN corridor is also available for review. The JPA submitted a comment letter in May 2013 on the Draft PWP. Access to the Final EIR/EIS is available online at: [http://www.dot.ca.gov/dist11/Env_docs/I-5NCCFinal.html](http://www.dot.ca.gov/dist11/Env_docs/I-5NCCFinal.html)

Appendix H of the Final EIR/EIS contains the responses to comments, and pages H-4.3-7 and H-5.3-33 are the responses to the JPA two letters.

In addition to submitting comment letters, JPA staff met with Caltrans representatives to discuss JPA concerns. The responses to JPA concerns and the current I-5 widening plan are summarized below.

Locally Preferred Alternative

Although the Draft EIR/S only addresses the freeway widening, the Caltrans project is part of a larger transportation plan called the North Coast Corridor System Management Plan that includes vehicular, rail, and pedestrian and bicycle routes. The Locally Preferred Alternative (LPA) for the freeway widening remains the “8+4 with buffer configuration”: a total of 8 “general purpose” lanes (aka, single occupancy vehicle) and 4 HOV (High Occupancy Vehicle) lanes separated by 4-foot wide painted buffers. Currently, the I-5 freeway through the San Dieguito River Valley consists of five general purpose lanes and one HOV lane in each direction (painted stripes separating), and a north-bound auxiliary lane that exits at Via de la Valle. The new 8+4 configuration in this area means that the lanes would be changed to 4 general purpose lanes and 2 HOV lanes in each direction. The northbound auxiliary lane would remain but would be lengthened to extend from the Del Mar Heights onramp to Via de la Valle. In order to fit
the 8+4 lanes while retaining the auxiliary lane, the freeway bridge over the river would be widened from its current 179 feet wide to 258 feet, a total of 79 feet (approximately 40 feet on the west and east sides). The timeline for this section of freeway widening is by 2030.

A dedicated bike path is also included along the west side of the freeway. The bike path in the San Dieguito stretch would be placed on the west-side freeway embankment and suspended on a hanging platform on the freeway bridge over the river.

The existing embankments on the west and east sides of the freeway would be modified to accommodate the widened freeway/bridge and bike path, and a retaining wall would be added to the east side of the freeway on the south of the river.

**ISSUES:**

***Summary of Responses to JPA Concerns***

Based on review of the Final EIR/S and responses to comments, the following issues were addressed:

- According to the Final EIR/S the two trail bridges that cross the channels on the west and east sides of the existing freeway bridge would be demolished. The existing channels will be backfilled and the flows placed in pipes, and the trail would be rebuilt/lengthened to accommodate the widened freeway bridge. The trail would not be permanently impacted. The trail may be subject to temporary closures during project construction. These closures are to be coordinated with the JPA. JPA staff recommends that Caltrans salvage the two trail bridges and return them to the JPA for potential re-use.

- According to the EIR/S Environmental Commitments Record (ECR), some visual enhancements may be designed into the widened freeway bridge to improve its appearance including low-profile, see-through safety barriers and minimal use of retaining walls (proposed is one 6-foot high wall on the east side of I-5 south of the river at the base of the I-5 slope to protect a wetland area). In addition, the 8+4 preferred design would provide the narrowest project footprint that was supported by the JPA.

- The proposed North Coast bike path on the west side of the widened freeway will be connected to the existing Coast to Crest Trail.

- It does not appear that Caltrans will commit to using a noise attenuating surface, such as rubberized asphalt, on the freeway because the material has not been approved by FHWA due to maintenance and longevity issues.
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- The Public Works Plan (see below) includes a community enhancement to continue the Coast to Crest Trail under the railroad.

- According to the Final EIR/S, Caltrans is committing to work with the JPA to “determine if lagoon- or water-themed art and other educational amenities may be incorporated into the freeway trail undercrossing”; to beautify the concrete facing adjacent to the trail under I-5; to appoint the I-5 project manager to work as a liaison with JPA staff on design details particularly where the freeway interfaces with the trail and park; and to establish procedures to address construction notifications, potential trail closures, and other construction-period issues. However, JPA staff has not found these measures in the project “Environmental Commitments Record” and recommend that they be specifically included.

Public Works Plan

The Public Works Plan (PWP) provides an integrated process with California Coastal Commission approval such that PWP elements are identified as part of the transit projects. The PWP includes a number of “community enhancements” along the entire freeway corridor. One of these enhancements is the “Coast to Crest Trail LOSSAN Crossing” addressed as part of the PWP program of improvements that would complete the gap crossing the LOSSAN rail corridor to reach the coast, “possibly in conjunction with the San Dieguito Double Track and Platform project”. However, the project does not currently have funding. Although the inclusion in the PWP is essential to the crossing’s future implementation providing the necessary preliminary approvals from the Coastal Commission, it remains unclear how this enhancement would be implemented.

The remaining issue regarding the enhancement is that the PWP describes the trail as a “pedestrian” crossing, which is inconsistent with the design of the Coast to Crest Trail as a multi-use trail, and may be construed to prohibit use by bicyclists or equestrians. It is recommended by JPA staff that the term “pedestrian” be deleted from all references to the Coast to Crest Trail LOSSAN Crossing.

At today’s meeting, staff will have for your review a proposed letter to send to Caltrans and SANDAG to convey the comments described in this staff report.

CAC RECOMMENDATION:

The CAC received a report on the Final EIR/S and PWP at their meeting on December 6, 2013.

ALTERNATIVES

1. Direct staff to communicate remaining issues.
2. Give staff other direction.
Respectfully submitted,

Shawna Anderson
Principal Environmental Planner